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Message Text

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DRAFTED BY ARA:WGBOWDLER:MBB
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USOAS:WMAILLIARD
L:MFELDMAN
S/S:MATTESON
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Z 180633Z SEP 74 ZFF-
FM SECSTATE WASHDC
TO AMEMBASSY BRASILIA FLASH

C O N F I D E N T I A L STATE 205046

EXDIS

E.O. 11652:GDS
TAGS: PFOR, BR
SUBJECT: THE CUBAN ISSUE

FOR: AMBASSADOR CRIMMINS AND SHLAUDEMAN

1. IN YOUR MEETING WITH SILVEIRA EXPRESS APPRECIATION FOR FULL AND FRANK EXPOSITION OF BRAZILIAN VIEWS ON THE CUBAN ISSUE. REITERATE TO HIM THAT WE WANT TO WORK CLOSELY WITH BRAZIL AND REASSURE HIM, IF YOU THINK IT NECESSARY, THAT WE HAVE NO REPEAT NO INTENTION TO MOVE UNILATERALLY ON THE CUBAN ISSUE BEFORE OR AFTER NOVEMBER MEETING OF FOREIGN MINISTERS.

2. WITH REGARD TO THE FACIO INITIATIVE YOU SHOULD CONVEY OUR POSITION AS FOLLOWS:

(A) WE WOULD HAVE MUCH PREFERRED THAT THE FACIO INITIATIVE NOT HAVE SURFACED AT THIS TIME. IT WOULD HAVE BEEN FAR PREFERABLE TO DISCUSS THE CUBAN ISSUE AT THE BUENOS AIRES MEETING OF FOREIGN MINISTERS BEFORE CONSIDERING ANY SPECIFIC INITIATIVES. FACIO INITIATIVE HAS
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GAINED SUCH MOMENTUM THAT IT WOULD BE UNWISE TO TRY TO

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HALT IT.

(B) WE AGREE THAT THE TERMS OF REFERENCE OF THE COMMITTEE OF INQUIRY IN THE TRIPARTITE DRAFT WERE NOT ACCEPTABLE IN THEIR PREVIOUS FORM. TYING RECONSIDERATION OF SANCTIONS TO CHANGED WORLD CONDITIONS CREATED DIFFICULTIES FOR US AS WELL. WE DO NOT WANT THE CUBAN ISSUE LINKED TO DETENTE.

(C) THE BRAZILIAN REDRAFT OF PARAGRAPH 3 OF THE PROPOSED RESOLUTION SET A FRAMEWORK WE COULD SUPPORT. HOWEVER WE FOUND OPPOSITION TO THE IDEA OF ESTABLISHING A COMMITTEE OF INQUIRY. FOREIGN MINISTER FACIO AND VIGNES HAVE WORKED OUT A REVISED RESOLUTION WHICH DROPS THE COMMITTEE OF INQUIRY BUT INCORPORATES THE LANGUAGE ADVANCED BY BRAZIL AS TERMS OF REFERENCE FOR THE COMMITTEE AS THE TERMS OF REFERENCE FOR THE MFM IN NOVEMBER. IT GOES ON TO ESTABLISH THE PERMANENT COUNCIL AS PROVISIONAL ORGAN OF CONSULTATION TO UNDERTAKE PREPARATIONS FOR THE MFM. THE PREPARATIONS COULD INCLUDE A REPORT OR RECOMMENDATION TO THE MFM. -

(D) THE TEXT OF THE OPERATIVE PARAGRAPHS ARE AS FOLLOWS: - -

1) TO CONVOKE THE ORGAN OF CONSULTATION IN ACCORDANCE WITH THE PROVISIONS OF THE INTER-AMERICAN TREATY OF RECIPROCAL ASSISTANCE IN ORDER THAT IT DECIDE IN COMPLIANCE WITH STRICT ADHERENCE TO THE PRINCIPLE OF NON-INTERVENTION BY ONE STATE IN THE INTERNAL AFFAIRS OF ANOTHER STATE AND TAKING INTO CONSIDERATION THE CHANGE OF CIRCUMSTANCES IN WHICH MEASURES WERE TAKEN AGAINST THE GOVERNMENT OF CUBA, WHETHER IT IS JUSTIFIED TO DISCONTINUE RESOLUTION I OF THE 9TH MEETING OF CONSULTATION.

2) THE MEETING OF THE ORGAN OF CONSULTATION WILL TAKE PLACE IN QUITO, ECUADOR BEGINNING
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3) TO CONSTITUTE ITSELF AND ACT PROVISIONALLY AS AN ORGAN OF CONSULTATION, IN ACCORDANCE WITH ARTICLE 12 OF THE AFOREMENTIONED TREATY, AND TO UNDERTAKE PREPARATIONS FOR THE MEETING OF CONSULTATION.

4) TO INFORM THE UNITED NATIONS SECURITY

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COUNCIL OF THE TEXT OF THIS RESOLUTION
AND OF ANY DECISIONS THAT MAY BE TAKEN IN
THIS CONNECTION.

(E) WE FIND THIS FORMULATION SATISFACTORY AND
ARE PREPARED TO SUPPORT CONVOCATION OF AN MFM ON THIS
BASIS, ASSUMING THAT AN AGREEABLE DATE IS FOUND IN NOVEM-
BER OR LATER.

(F) THE USG HAS TAKEN NO POSITION ON THE
LIFTING OF SANCTIONS. WE WILL BE GUIDED BY THE RESULTS
OF THE PERMANENT COUNCIL'S WORK AND CASTRO'S BEHAVIOR.
IN THIS CRITICAL ASPECT WE WANT TO CONSULT CLOSELY
WITH BRAZIL BEFORE REACHING ANY CONCLUSIONS. KISSINGER

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